

# Public Document Pack



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To: Members of Cabinet Member meeting - Health and Communities

Wednesday 26 August 2020

Dear Councillor

Please attend a meeting of the **Cabinet Member meeting - Health and Communities** to be held virtually on MS Teams at **3.00 pm** on **Friday 4 September 2020**; the agenda for which is set out below.

Yours faithfully

A handwritten signature in black ink, appearing to read 'S Hobbs'.

**Simon Hobbs**  
**Director of Legal and Democratic Services**

## **AGENDA**

### **PART I - NON-EXEMPT ITEMS**

1. Declarations of Interest - to receive declarations of interest (if any)
2. Minutes - to confirm the non-exempt minutes of the meeting of the Cabinet Member - Health and Communities held on 21 August 2020 (Pages 1 - 4)
3. To consider the non-exempt reports of the Director of Public Health on:
  - 3 (a) Review of Urgent Decision of Changes to the Delivery of Public Health Delivered Services (Pages 5 - 10)

3 (b) Emergency Assistance Grant (Pages 11 - 16)

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**MINUTES** of a meeting of the **CABINET MEMBER FOR HEALTH AND COMMUNITIES** held on 21 August 2020 virtually on MS Teams

**PRESENT**

Councillor C Hart – Cabinet Member

Also in attendance: Councillor G Wharmby

**31/20** **MINUTES** **RESOLVED** that the non-exempt minutes of the meeting of the Cabinet Member for Health and Communities held on 3 August 2020 be confirmed as a correct record.

**32/20** **REVENUE OUTTURN 2019-2020** The Cabinet Member was presented with the 2019-20 controllable net budget for the Health and Communities portfolio. The figure of £4.433m included the Public Health base budget of £39.477m which was fully funded by the ring-fenced Grant. There was an overspend of £21,638 against the ring-fenced Public Health Grant budget. This had been met by the Public Health Reserve at Year-End and the resulting position was detailed within the report. The controllable underspend against the rest of the portfolio was £0.262m.

The portfolio incurred additional costs of almost £19,000 due to the Toddbrook Reservoir Whaley Bridge incident, which was funded from The Council's General Reserve; details of the total underspend were presented in the report.

Other items considered in the report were:

- Trading Standards underspend of £0.191m which was attributed to planning for the achievement of future savings, one-off funding to support older people in relation to scams and doorstep crime, vacancies and additional income.
- Public Health overspend of £21,638 which had been met by the balance of the Public Health Reserve. Plans were in place committing the remaining balance to provide post Covid-19 support in areas such as Mental Health and Wellbeing, Domestic Violence and the Community response to support most vulnerable residents;
- £0.800m to meet increased drug costs within the Substance Misuse Integrated Contract;
- £0.500m investment in Substance Misuse Recovery Hubs;
- £0.500m Health Improvement Behaviour change;
- £0.323m to support the recent move to a section 75 agreement for Children's Public Health services; and
- £0.150m additional support of CAB service.
- Extra budget provision had been made to fund £0.550m of investment in Children's Health as well as investing over £1.000m in areas such as

Supported employment, School crossing patrols and Community based health interventions.

Budget Savings Target had been £0.207m; through identified savings initiatives; these were itemised within the report.

The portfolio received the following additional one-off budget allocations in 2019-20:

- Trading Standards – Older People, £48,000 to provide a sustained awareness raising programme over 3 years to reduce the number of instances of fraudulent activity against Older People;
- Community Safety - Digital MOT funding from Proceeds of Crime Reserve, £13,500 one-off draw down from reserve for the technical development of Digital MOT on-line risk assessment to be hosted by Safer Derbyshire website; and
- Coroners – unpaid duties due to HMRC, £0.156m. Assistant Coroners were deemed to be DCC employees by HMRC.

A detailed analysis of the portfolio's earmarked reserves totalling £10.264m was also broken down within the report.

**RESOLVED** that the Cabinet Member note the revenue outturn position for 2019-20 and the balance of earmarked reserves as at 31 March 2020.

**33/20**      **BUDGET MONITORING 2020-21 PERIOD 2** The joint report outlined the revenue budget position of the health and Communities portfolio for 20-21 up to 31 May 2020. The net controllable budget for the Health and Communities portfolio was £8.619m.

The Revenue Budget Monitoring Statement indicated a projected year-end overspend of £0.567m. This would be supported by £1.483m additional Covid-19 funding. After this funding, the forecast position was an underspend of £0.916m. these items were detailed within the report.

Public Health underspend of £0.871m was generated from the Live Life Better Derbyshire Service which had seen activity adversely affected by Covid-19 and the need to socially distance and self-isolate. Registrars overspend of £0.770m was due to loss of income from fees as a result of Covid-19. Emergency Planning overspend of £0.325m was due to additional costs incurred in April and forecast to June 2020, due to Covid-19, for hand sanitiser and the cost for overtime for Emergency Planning staff. Community Safety overspend of £0.195m was due to additional costs relating to Covid-19 in Domestic Violence and Hate Crime services.

Budget reductions totalling £0.216m were allocated for the year and the value of the savings initiatives which have been identified for implementation in the current year was £0.216m. It was forecasted that £0.216m of savings would have been achieved by the year-end. These were detailed in the report.

The portfolio received the following additional budget allocations in 2020-21:

- Coroners – Pathologists costs of £0.101m to meet the increasing fees due to a national shortage of Pathologists. To date £0.017m had been spent.
- Community Safety – Use of Domestic Violence Reserve of £0.500m being used to meet increasing costs of Domestic Violence services. To date £0.125m had been spent.

The risks that could negatively impact on the portfolio's forecast outturn position reported in the Forecast Summary were listed. Earmarked reserves totalling £10.264m were held to support future expenditure.

**RESOLVED** that the Cabinet Member note the report.

**34/20      REVIEW OF URGENT DECISION OF CHANGES TO DELIVERY OF PUBLIC HEALTH DELIVERED SERVICES** The Cabinet Member was updated on changes made to Public Health-delivered services due to the COVID19 pandemic.

Live Life Better Derbyshire - Stop Smoking, Weight Management, Physical Activity and the National Child Measurement Programme (NCMP) remained on pause, with support still available to existing and new clients through phone and video-call support. Smokers and specific clients were prioritised for support due to their high risk status as a result of COVID19. NHS guidance on prioritisation of community health services during the COVID19 pandemic had been provided from NHS England and NHS Improvement. There was an expectation that NCMP should re-commence in early 2021 and assurance was given that service delivery would align with COVID19 practices within school settings. On receipt of further guidance, the Service would plan accordingly to ensure delivery for the 2020/21 academic year.

School Crossing Patrols – the Service was now in a position to open with only five sites struggling to open at the start of the new term in September; three were unable to accommodate social distancing guidance and the other two were where the schools had made temporary changes to site entrances and exits, meaning that the patrol was not required at the site whilst these were in place. These sites would be reviewed in the new term. The Service would be reviewing patrol duty times with each school during the school holidays to ensure that each site had a patrol when schools needed them in the new term.

Time Swap, Safe Places, Local Area Co-ordination, Disability Employment Service, First contact, 50+ Forums and the Pension Credit Project continued to offer a variety of means of help and support to vulnerable people within the community. The majority of 50+ Forum members were aged over 70 years old, and therefore were recommended to implement stringent social distancing and social isolation practices due to their increased risk of more severe illness from COVID19. Pension Credit Support remained available to older people through the work of the Welfare Rights Service but not on the scale achievable by the project. The services remained suspended, with staff redeployed to support the Council's response to COVID19.

**RESOLVED** - that the Cabinet Member note the report.

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PUBLIC  
Author: Iain Little

**DERBYSHIRE COUNTY COUNCIL**

**MEETING OF CABINET MEMBER – HEALTH AND COMMUNITIES**

**4 September 2020**

**Report of the Director of Public Health**

**REVIEW OF URGENT DECISION OF CHANGES TO DELIVERY OF PUBLIC HEALTH DELIVERED SERVICES**

**1. Purpose of the report**

To update the Cabinet Member on changes made to Public Health delivered services due to the COVID19 pandemic.

**2. Information and analysis**

The COVID19 pandemic has resulted in the implementation of national guidance for social distancing, self-isolation and the closure, and subsequent partial re-opening, of schools. In light of these requirements changes have been made to the delivery model for Public Health services, including the suspension of some services.

The Council's Constitution allows for Executive Directors to make urgent decisions:

*Notwithstanding any other provision of this constitution, the Executive Directors shall have power, after discussion, if practicable, with the leader of the Council or the relevant Cabinet Member or Chairman, to take such action deemed to be necessary and expedient in matters requiring urgent consideration and which, because of the time scales involved, or the need to safeguard the interests of the County Council, cannot be dealt with by submission to the next following meeting of the Council, Cabinet, Cabinet Member or Committee.*

Changes to the delivery of Public Health services were approved by the Director of Public Health and the Executive Director for Adult Social Care and Health following consultation with the Cabinet Member for Health and Communities in March 2020, and subsequently ratified by Cabinet on 23 April 2020. The decision has been reviewed on a fortnightly basis by the Director of Public Health, in conjunction with the Cabinet Member for Health and Communities.

Current delivery of Public Health delivered services is as follows:

## Live Life Better Derbyshire - Stop Smoking, Weight Management, Physical Activity and the National Child Measurement Programme (NCMP)

Live Life Better Derbyshire provides support to Derbyshire residents who wish to stop smoking, lose weight or increase levels of physical activity. It also delivers the National Child Measurement Programme, a mandated Public Health function for the Council, that measures the height and weight of children in Reception class and year 6, to assess overweight and obesity levels in children within primary schools.

Face-to-face service delivery was stopped on 18<sup>th</sup> March, and remains paused. Support continued to existing and new clients through phone and video-call support, in conjunction with online resources. Smokers and clients with a BMI of over 40 have been prioritised for support due to their increased risk of serious illness as a result of COVID19.

Live Life Better Derbyshire advisors continue to support individuals wanting to stop smoking through phone and video-call support, with Nicotine Replacement Therapy provided by mail. Between April and June 2020, there were 596 quit dates recorded, with 391 Derbyshire residents reporting having stopped smoking at 4-weeks. This is an increase on the same period in 2019.

The full Weight Management digital offer was launched on Monday 17 August. All clients that were being supported at the time of lockdown have been contacted and offered a slot on the new programme. The first cohort of new clients have received their induction phone calls, and will subsequently be offered a slot in one of the follow-up telephone clinics. Clients will be able to access a range of online educational and communication options that are fully supported by the Weight Management Health Improvement Advisor team. Individuals who meet the service criteria can self-refer for support or be referred by a professional.

We have been informed that there is an expectation that NCMP should recommence in early 2021 and will ensure service delivery aligns with COVID19 practices within school settings. On receipt of further guidance the service will plan accordingly to ensure delivery for the 2020/21 academic year.

### School Crossing Patrols

Following the national policy announcement for a phased return to schools starting from 1 June, the service has assessed sites where a service can resume. This requires consideration of staff availability, a risk assessment of each site to ensure that social distancing can be safely implemented for the School Crossing Patrol and children and their parents/carers, and confirmation from schools as to their arrangements for children to be able to return to school.



The service is now in a position to open all but 5 sites at the start of the new term in September. Out of these sites 3 are unable to accommodate social distancing guidance and the other 2 are where the schools have made temporary changes to site entrances and exits, meaning that the patrol is not required at the site whilst these are in place. These sites will be reviewed in the new term.

During the school holidays the service has been reviewing patrol duty times with each school to ensure that each site is on patrol when schools need them at the start and end of the school day. Many schools have introduced “staggered” start and finish times to comply with COVID19 guidance, requiring Patrols to be in attendance for a longer period each day. Confirmation is still required from all schools, but increasing the length of each patrol by 30 minutes a day (15 minutes at the start of the school day, and 15 minutes at the end of the school day) will result in additional service costs of up to £70,000 for the current financial year.

#### Time Swap, Safe Places, Local Area Co-ordination, Disability Employment Service, First contact, 50+ Forums and the Pension Credit Project

Time Swap is an initiative that encourages local communities to help each other by sharing time and talents. Time Swap members earn 'time' by giving help and support to other members in your community, and in return spend that time on getting help from other members.

Safe Places are public buildings in towns and communities across Derbyshire, such as libraries, shops, pharmacies and GP surgeries. A Safe Place is somewhere vulnerable individuals can go if they feel scared, are lost or need help when they are out and about.

Local Area Co-ordination is a way of supporting people with disabilities, mental ill health, older people and their families and carers. Local Area Co-ordinators support people to live fulfilling lives, stay safe and be well connected with their local communities. Local Area Co-ordinators work in the Bolsover, Amber Valley and High Peak areas.

The Disability Employment Service supports disabled people to find training, work experience, voluntary work and paid employment.

First Contact provides an easy way for Derbyshire residents to get in touch with local services who can support wellbeing and help with staying independent. The Council runs the scheme in partnership with a variety of local agencies.

50+ Forums provide an opportunity for Derbyshire residents aged 50 and above to become involved in the services that are delivered in their area. The majority of 50+ Forum members are aged over 70 years old, and therefore are recommended to implement stringent social distancing and social isolation practices due to their increased risk of more severe illness from COVID19.

The Pension Credit project identifies and supports older people entitled to, but not claiming, pension credit. New contacts with clients were suspended from 13 March and the team has been following up on existing contacts by telephone. Support remains available to older people through the work of the Welfare Rights Service more widely, but not on the scale achievable by the project.

All the above Public Health services were suspended across Derbyshire on 20 March, with the exception of the Pension Credit Project which was suspended on 6 April. The services remain suspended, with staff redeployed to support the Council's response to COVID19, for example within the Community Response Unit and ongoing community recovery work.

### **3. Financial considerations**

Due to the potential increase in length of time required of School Crossing Patrols, there will be an additional cost of up to £70,000 for the current financial year. This figure is an estimate until all schools have confirmed their arrival and leaving processes and timings. This increase will be met by the Public Health budget.

### **4. HR considerations**

Where possible, staff working in the Public Health services detailed above have been redeployed to support the Council's response to COVID19, for example within the Community Response Unit.

### **5. Legal considerations**

The Council has powers in accordance with s1-6 of the Localism Act 2011 to do that which will be to the 'benefit of the authority, its area or persons resident or present in its area'. The proposed benefit of this action is to support the reduction in COVID19 infections and reduce the transmission of the virus. Due to the timescales involved it has not been possible to consult affected persons but arrangements have been put in place to continue to support people most vulnerable to COVID19 complications. The decision is a proportionate and reasonable response to COVID19 risks. The Director of Public Health, in conjunction with the Cabinet Member for Health and Communities, will review on a fortnightly basis the decision to change or suspend delivery of these services, particularly in light of any changes to the Government's social distancing and self-isolation recommendations.

### **6. Other considerations**

In preparing this report the relevance of the following factors has also been considered: prevention of crime and disorder, equality of opportunity, environmental, health, property and transport considerations.

## **7. Background papers**

Cabinet report 23 April 2020: Officer decisions

Cabinet Member report 8 July 2020: Review of urgent decision of changes to delivery of Public Health delivered services

Cabinet Member report 22 July 2020: Review of urgent decision of changes to delivery of Public Health delivered services

Cabinet report 30 July 2020: Review of urgent officer decisions taken to support COVID19 response that have been in place for longer than 8 weeks

Cabinet Member report 3 August 2020: Review of urgent decision of changes to delivery of Public Health delivered services

Cabinet Member report 21 August 2020: Review of urgent decision of changes to delivery of Public Health delivered services

Fortnightly reports to the Director of Public Health: available on request from Public Health Department

## **8. Key Decision**

Yes

## **9. Call-in**

Is it required that call-in be waived for any decision on this report? No

## **10. Officer's Recommendation:**

That the Cabinet Member approves the ongoing changes to delivery of Public Health services as a result of the COVID19 pandemic.

**Dean Wallace**  
**Director of Public Health**

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Author: Vicky Smyth / Lois Race

## **DERBYSHIRE COUNTY COUNCIL**

### **MEETING WITH CABINET MEMBER, HEALTH AND COMMUNITIES**

**4 September 2020**

#### **Report of the Director of Public Health**

### **ALLOCATION OF DERBYSHIRE'S CORONAVIRUS (COVID-19): LOCAL AUTHORITY EMERGENCY ASSISTANCE GRANT FOR FOOD AND ESSENTIAL SUPPLIES**

#### **1. Purpose of the report**

To update the Cabinet Member for Health and Communities on the internal allocations of the Coronavirus (Covid-19): Local Authority Emergency Assistance Grant for Food and Essential Supplies.

To seek approval as outlined in the report, to enable allocation of grant funding to the external organisations.

#### **2. Information and analysis**

Derbyshire County Council has received £0.808m in the form of a Local Authority Assistance Grant for Food and Essential Supplies. This grant is being provided by the Department for Environment, Food and Rural Affairs (DEFRA) to support people who are struggling to afford essentials due to the impact of Covid-19.

Local authorities have the discretion to identify and support those in most need. As such Public Health has been liaising with key partnership groups to develop ideas being put forward and seek assurance that the grant is meeting local needs.

Stakeholders who have informed the recommendations in this report include:

- Assistant Director of Finance - DCC
- Derbyshire Community Recovery Unit (part of the Local Resilience Forum)
- Locality Leads Group
- Foundation Derbyshire
- Derbyshire Homelessness Officers Group (DHOG)
- Domestic Violence Service Commissioner
- Derbyshire Healthy Homes Program
- Derbyshire Discretionary Fund
- Derbyshire County Council Policy Team (CCP)
- South Derbyshire Community Response Group
- Derbyshire County Council Children's Services

Funding is geared towards meeting immediate need, to help those struggling to afford food and other essential supplies. The grant can be used to fund existing schemes to meet rising demand. This will also ensure that money is mobilised quickly and robustly. Funding can either take the form of cash/vouchers for direct payment to clients or supporting advice and information given to help people in the longer term. A mixed approach to allocation of the funding is recommended in this report.

The Government anticipates that most of the funding will be spent within 12 weeks of the funding being announced on 10 July 2020. It will be paid as a grant, and whilst the funding is not ring-fenced, the Council will be required to provide monthly information on how much has been spent and on what interventions, alongside responding to a Government monitoring survey in October 2020.

Derbyshire’s existing local welfare assistance offer, the Derbyshire Discretionary Fund (DDF), has supported residents during Covid-19 with a rise in applications of 38%. The DDF criteria have not been changed during the pandemic. There has been an increase in applications from families, and from those who have previously been working or self-employed. Referral pathways to other sources of support have been strengthened and the ‘system’ response to the pandemic has proved an opportunity to build stronger working relationships with partners – out of urgency and necessity.

Aligning some of the assistance to the Derbyshire Discretionary Fund (DDF) will strengthen working across the system, meet demand and support the management of risk by ensuring only those in genuine need are able to access financial support.

Other proposed allocations will work in collaboration with the DDF scheme to ensure as far as possible the avoidance of duplication of provision.

Following conversations with stakeholders, the proposals for funding set out in Appendix One were approved by the Corporate Management Team (CMT) on 6th August 2020.

In addition, the following proposals for funding to external partners are put forward for approval in this report.

Cabinet member approval sought in this report			
£50,000	County Shopping Service/Buddy system	VCS	VCS infrastructure grant to develop county wide approach to shopping for vulnerable/shielding residents in the event of a 2nd wave
£51,000	Eviction advice service	Derbyshire Law Centre	Derbyshire Law Centre additional court duty / eviction advice service capacity and 'prevention' short term crisis relief pot. Mitigate against

			demand once eviction suspension is lifted at the end of August.
£40,000	School holiday food program	Rural Action Derbyshire	Feed vulnerable young people over the school holiday to mitigate against financial strain on families
£25,000	Vulnerable population support	North East Derbyshire District Council (holding on behalf of Derbyshire Homeless Officers Group)	Support the 'everyone in' Homelessness Recovery Plan with essential supply needs
£5,000	Face coverings	TBC – grant to community group	Stock of face masks/coverings for those in financial difficulty (e.g. to be included in food bank parcels)

### 3. Risks

Given the unpredictable nature of the pandemic there is a risk that demand will outstretch resources.

The impact of Covid-19 on our vulnerable communities is constantly changing, making it hard to predict future needs and pressure points. To mitigate against this, the report recommends that a level of contingency funding is set aside in the budget that can be allocated at a later date to meet any emerging needs that haven't already been considered in the recommendations, or to strengthen ones that require more funding than anticipated.

Whilst consideration has been made to the needs of our vulnerable communities, the rapid pace required for allocation of this funding, and the ever-changing data situation has made it difficult to evaluate need exactly.

### 4. Social Value considerations

Health and wellbeing is intrinsically linked to the wider social determinants of health including access to food, unemployment and education. Poorer individuals experience worse health outcomes than people better off.

Socioeconomic deprivation puts some people at a much higher risk of catching and dying from Covid 19 (Health Foundation, 2020). Measures put in place to control the virus are also having a disproportionate effect on some communities, which is likely to deepen health inequalities in the longer term (Health Foundation, 2020).

The interventions outlined in this report are aimed at supporting those most in need.

## **5. Other considerations**

In preparing this report the relevance of the following factors has been considered: financial, legal, prevention of crime and disorder, equality of opportunity, human resources, environmental, health, property and transport considerations.

## **6. Background papers**

- Report for Public Health Senior Management Team: 'Allocation of Derbyshire's Coronavirus (COVID-19): Local Authority Emergency Assistance Grant for Food and Essential Supplies' (4 August 2020)
- Report for Corporate Management Team: 'Allocation of Derbyshire's Coronavirus (COVID-19): Local Authority Emergency Assistance Grant for Food and Essential Supplies' (6 August 2020)

## **7. Key Decision**

No

## **8. Call-in**

Is it required that call-in be waived for any decision on this report?

No

## **9. Officer's Recommendation**

1. To note the information contained in this report; and
2. To approve the recommendations regarding allocation of external grants to support provision of services relating to the Local Authority Emergency Assistance Grant for Food and Essential Supplies.

**Dean Wallace**  
**Director of Public Health**



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Author: Vicky Smyth / Lois Race

**Appendix ONE**

Approved by CMT 11.8.2020			
Amount	Activity	Lead Partner	Rationale
£100,000	Emergency Food (Wave 1)	DCC	To relieve financial strain on those not yet already invoiced for food they have had during the emergency
£58,000	Emergency Food (Wave 2)	DCC	Distribution Centre set up costs, and emergency food parcels stock in prep for another Covid-19 related emergency response
£150,000	Emergency Cash Payments	DDF	To strengthen support to those in financial difficulty and prepare for potential second wave demand.
£20,000	Fuel Poverty Grants	DDF/Derbyshire Healthy Homes	To support those in fuel poverty as a result of the pandemic - Fuel card top up/portable heating for up to 400 people
TBC	Vulnerable population support	DDF/ Domestic Violence Support Service	Domestic Violence Support Service with essential supply needs
£150,000	Back to school learning grants	DDF/Children's Services	Remove financial barrier to attending school for families affected by Covid-19 - 1,500 children at £100 each administered by DDF. (Uniforms, school shoes, sports clothes, study materials, stationery, equipment for courses e.g. safety clothing etc)
£143,000	General contingency	DCC	Grant contingency to respond to local outbreaks or other emerging needs not already considered
£16,000	Admin Costs	DDF	Maintaining one additional decision maker at DDF Sept 2020 - March 2021
Cabinet member approval sought in this report			
£50,000	County Shopping Service/Buddy system	VCS	VCS infrastructure grant to develop county wide approach to shopping for vulnerable/shielding residents in the event of a 2nd wave
£51,000	Eviction advice service	Derbyshire Law Centre	Derbyshire Law Centre additional court duty / eviction advice service capacity and 'prevention' short term crisis relief pot. Mitigate against demand once eviction suspension is lifted at the end of August.

£40,000	School holiday food program	Rural Action Derbyshire	Feed vulnerable young people over the school holiday to mitigate against financial strain on families
£25,000	Vulnerable population support	North East Derbyshire District Council (holding on behalf of Derbyshire Homeless Officers Group)	Support the 'everyone in' Homelessness Recovery Plan and Domestic Violence Support Service with essential supply needs
£5,000	Face coverings	TBC – grant to community group	Stock of face masks/coverings for those in financial difficulty (e.g. to be included in food bank parcels and others)